

**PIONEERLAND LIBRARY SYSTEM
WILLMAR, MINNESOTA**

**FINANCIAL STATEMENTS
December 31, 2020**

Westberg Eischens, PLLP
Certified Public Accountants
Willmar, Minnesota 56201

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INDEPENDENT AUDITOR'S REPORT

Board of Directors
Pioneerland Library System
Willmar, Minnesota

We have audited the accompanying financial statements of the governmental activities and general fund of the Pioneerland Library System (the Library), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the Library's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and general fund of the Pioneerland Library System, as of December 31, 2020, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules of proportionate share of net pension liability and employer contributions on pages 3 through 8 and 27 through 29 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historic context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion nor provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion nor provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 31, 2021 on our consideration of Pioneerland Library System's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Pioneerland Library System's internal control over financial reporting and compliance.

Westberg Eischens, PLLP

Westberg Eischens, PLLP
Willmar, Minnesota
March 31, 2021

PIONEERLAND LIBRARY SYSTEM
REQUIRED SUPPLEMENTARY INFORMATION
For The Year Ended December 31, 2020

**PIONEERLAND LIBRARY SYSTEM
MANAGEMENT'S DISCUSSION AND ANALYSIS**

Prepared by Laurie Ortega, Executive Director

INTRODUCTION

The Pioneerland Library System (the Library) is a regional public library system (Minn. Stat. 134.001 Subd.4) organized under the provisions of Minnesota's Chapters 134.001 and 317A. and Section 471.59. The Library provides the region's 165,000 residents free access to the resources of 32 libraries in nine West Central Minnesota counties.

Under a joint powers agreement, 9 counties and 18 cities appoint 35 members to the Library's board. This board is responsible for the operations, personnel, and budgets for the 32 member libraries within a nine-county region.

The Library presents this management's discussion and analysis (MD&A) of its financial performance during the fiscal year ended December 31, 2020, to assist the reader in focusing on significant financial issues and concerns. This discussion and analysis is an element of the new reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – For State and Local Governments*, issued June 1999.

The Library's December 31, 2020, annual financial report consists of two parts – the management's discussion and analysis and the basic financial statements (which include notes to those financial statements).

Financial Highlights

Under GASB 34, the Library's single government activities financial statements for December 31, 2020, reports on all of the Library's assets, liabilities, revenues, expenses, and net position under the programs it administers. In summary, the Library's financial highlights include the following:

- Total assets of the Library were approximately \$6.78 million at December 31, 2020. Total deferred outflows of resources were approximately \$179 thousand at December 31, 2020. Total liabilities of the Library were approximately \$2.58 million at December 31, 2020. Total deferred inflows of resources were approximately \$136 thousand at December 31, 2020. Thus, total net position was approximately \$4.24 million at December 31, 2020.
- Total revenue decreased by approximately \$146 thousand during the year ended December 31, 2020. Total revenues were approximately \$4.79 million for the year ended December 31, 2020.
- Total expenses decreased by approximately \$312 thousand during the year ended December 31, 2020. Total expenses were approximately \$4.56 million for the year ended December 31, 2020.
- Net position increased by approximately \$231 thousand for the year ended December 31, 2020.

Library Financial Statements

The Library's mission is to "...improve library and information services...through joint efforts that allow libraries within the region to share resources and for users to have access to all of the public libraries' resources within the region. By joining together, greater efficiency and economy are obtained because of the larger tax base, reduced duplication of administrative services and the larger units of scale for operations." Source: "*Comparison Fact Sheet for Minnesota's Regional Public Library Systems and Multicounty Multitype Library Cooperation Systems. August, 2004*".

**PIONEERLAND LIBRARY SYSTEM
MANAGEMENT'S DISCUSSION AND ANALYSIS**

Library Financial Statements (continued)

Under its Joint Powers Agreement (January 18, 2001), the Library's signatories of nine counties and 17 cities (18th city, Canby joined in 2003) established a new political subdivision that is a joint powers entity governed by a joint powers board of 35 members.

In view of this mission and its legal establishment, the Library's financial reporting objective under GASB 34 focuses on the financial activities of the Library as a whole.

Financial Statements

The Library is presenting its discussion and analysis based on the financial results of its programs in two basic financial statements – the statement of net position and the statement of activities. The statement of net position (similar to a balance sheet) reports all financial and capital assets of the Library and is presented in a format where assets minus liabilities equal net position. Net position is broken down into the following categories:

- *Net investment in capital assets* - consists of all capital assets net of accumulated depreciation and reduced by the outstanding balances of the capital assets' related debt.
- *Restricted net position* - consists of assets which uses are restricted by donors, grantors, or other legally binding obligations.
- *Unrestricted net position* - consists of net position that does not meet the definition of net investment in capital assets or restricted net position.

The statement of activities (similar to an income statement) includes operating revenues, such operating expenses, administrative, and depreciation. The statement's focus is the change in net position (similar to net income or loss).

These financial statements utilize the economic resources measurement focus and the accrual basis of accounting. They report the Library's net position and changes in net position in full compliance with GASB 34. Under the accrual basis of accounting, revenues are recognized in the period they are received and expenses in the period when they are incurred and posted.

This entity-wide presentation represents several programs and activities. These programs are financed by city and county funds, state and federal grants, and other (charges and fees).

**PIONEERLAND LIBRARY SYSTEM
MANAGEMENT'S DISCUSSION AND ANALYSIS**

Net Position

Table I reflects the Library's condensed summary of the statement of net position as of December 31, 2020, with comparative amounts for 2019.

**Table I
Summary of Statement of Net Position
As of December 31**

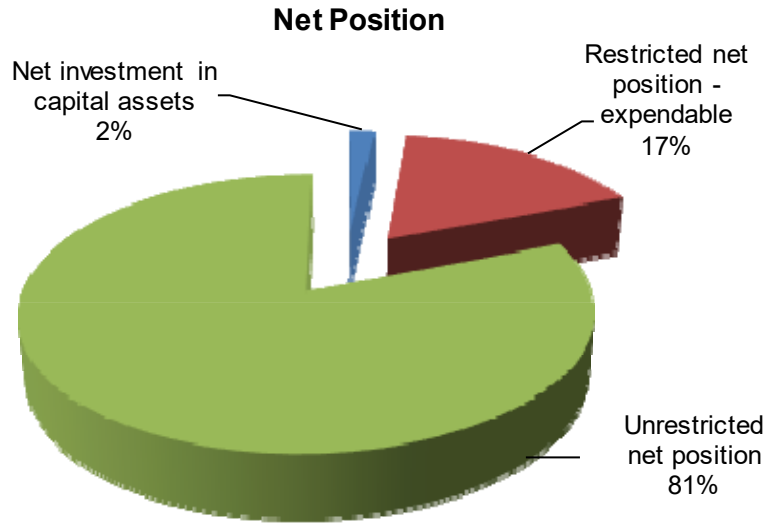
<u>Description</u>	<u>2020</u>	<u>2019</u>	<u>Change</u>
Current and other assets	\$ 6,703,405	\$ 6,302,322	\$ 401,083
Capital assets, net	71,846	209,614	(137,768)
Total assets	<u>6,775,251</u>	<u>6,511,936</u>	<u>263,315</u>
Deferred outflows related to pension	178,791	132,267	46,524
Total deferred outflows of resources	<u>178,791</u>	<u>132,267</u>	<u>46,524</u>
Current liabilities	565,746	441,625	124,121
Long-term liabilities	2,011,417	1,778,250	233,167
Total liabilities	<u>2,577,163</u>	<u>2,219,875</u>	<u>357,288</u>
Deferred inflows related to pension	135,950	414,328	(278,378)
Total deferred inflows of resources	<u>135,950</u>	<u>414,328</u>	<u>(278,378)</u>
Net position			
Net investment in capital assets	71,846	209,614	(137,768)
Restricted net position	736,484	735,886	598
Unrestricted net position	<u>3,432,599</u>	<u>3,064,500</u>	<u>368,099</u>
Total net position	<u>\$ 4,240,929</u>	<u>\$ 4,010,000</u>	<u>\$ 230,929</u>

Investments in capital assets comprise about 1% of the Library's total assets and about 2% of the total net position.

The Library's net position also consists of assets restricted by donors, grants, or other agreements. The restricted net position consists of expendable net position in which uses have been restricted, and endowments in which the net position earnings are expendable as designated by the donor while the principal of the net position is permanently held. Unrestricted net position includes cash, receivables, and other assets, less all other liabilities not previously applied. The following graph illustrates the relative percentage of the Library's net position for net investment in capital assets, restricted net position, and unrestricted net position:

**PIONEERLAND LIBRARY SYSTEM
MANAGEMENT'S DISCUSSION AND ANALYSIS**

Net Position (continued)



Statement of Activities

The results of the Library's operations are reported in the statement of activities. Table II presents a condensed summary of data from the Library's statements of activities.

**Table II
Summary of Statement of Activities
Years Ended December 31**

	<u>2020</u>	<u>2019</u>	<u>Change</u>
Revenues:			
Program revenues			
Intergovernmental	\$ 4,092,395	\$ 4,057,215	\$ 35,180
Grants	521,961	591,655	(69,694)
Charges for services	25,926	68,198	(42,272)
Gifts	14,814	21,538	(6,724)
General revenues			
Interest income	61,058	69,342	(8,284)
Market gain (loss) on investments - net	29,477	27,592	1,885
Other income	48,482	104,696	(56,214)
Total revenues	<u>4,794,113</u>	<u>4,940,236</u>	<u>(146,123)</u>
Expenses:			
Program expenses			
Salaries including related taxes and benefits	2,689,895	2,778,011	(88,116)
Grant expenditures	682,721	689,939	(7,218)
Books, periodicals, and videos	365,369	426,242	(60,873)
Depreciation	137,768	167,192	(29,424)
Other	687,431	814,228	(126,797)
Total expenses	<u>4,563,184</u>	<u>4,875,612</u>	<u>(312,428)</u>
Increase in net position	230,929	64,624	166,305
Net position January 1	<u>4,010,000</u>	<u>3,945,376</u>	<u>64,624</u>
Net position December 31	<u>\$ 4,240,929</u>	<u>\$ 4,010,000</u>	<u>\$ 230,929</u>

**PIONEERLAND LIBRARY SYSTEM
MANAGEMENT'S DISCUSSION AND ANALYSIS**

Statement of Activities (continued)

Grant revenues decreased by \$69,694 due to an increase in unearned Legacy grant revenue.

Charges for services and other income decreased due to the Library being shut down for part of 2020 because of COVID-19.

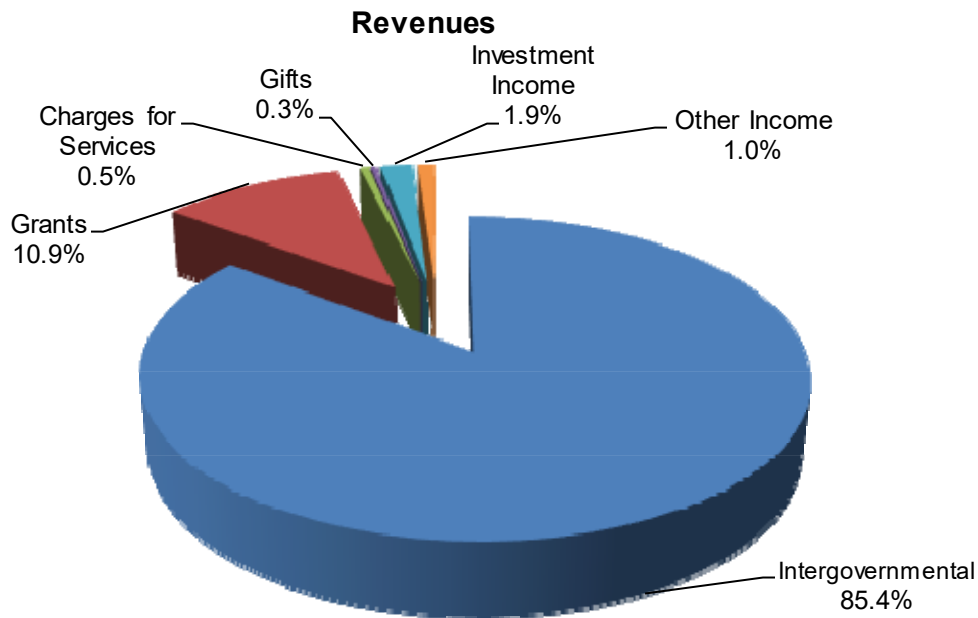
Grant expenditures decreased by \$7,218 due to the Library being shut down for part of 2020 because of COVID-19.

Salaries and related expenses decreased due to a decrease in pension expense. Depreciation expense decreased due to assets becoming fully depreciated in the current year. Books, periodicals, and videos expense and other expense items decreased due to the Library being shut down for part of 2020 because of COVID-19.

Financial Analysis of the Organization as a Whole

Revenue from the state was consistent in 2020 with prior year in the Regional Library Basic Support System funds.

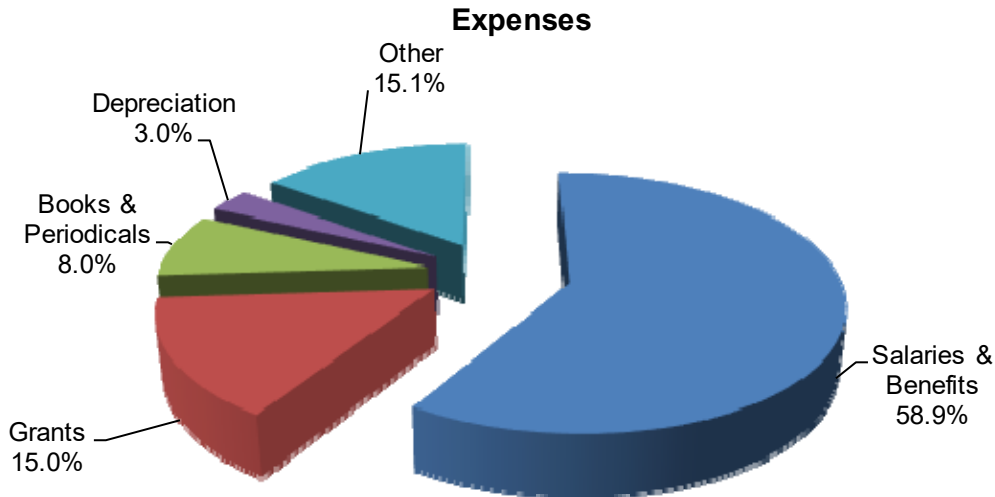
The Library's revenue is substantially received from six sources: city, county, state, federal grants/special projects, investment income, and other (fees, gifts, and charges). The following graph illustrates the major sources of these revenues and related percentages:



**PIONEERLAND LIBRARY SYSTEM
MANAGEMENT'S DISCUSSION AND ANALYSIS**

Financial Analysis of the Organization as a Whole (continued)

For the year ended December 31, 2020, the Library incurred operating expenses of \$4.56 million. The following graph illustrates the major expense groups and the percent of the total expense each represents for the year ending December 31, 2020:



General Fund Budgetary Highlights

Over the course of the year, the Library's Board of Directors did not revise the budget.

Capital Assets

The Library's capital assets as of December 31, 2020, included computers and equipment, books, and an automation system. A breakdown of these assets is shown in Table III.

**Table III
Changes in Capital Assets of the Library
December 31, 2020**

<u>Description</u>	<u>Beginning Balance</u>	<u>Net Additions/ (Deletions)</u>	<u>Ending Balance</u>
Vehicles	\$ 20,488	\$ -	\$ 20,488
Furniture and Equipment	2,203,674	-	2,203,674
Books	4,174,958	-	4,174,958
Ill Automation System	114,040	-	114,040
	6,513,160	-	6,513,160
Depreciation	6,303,546	137,768	6,441,314
Total	<u>\$ 209,614</u>	<u>\$ (137,768)</u>	<u>\$ 71,846</u>

Contacting Library Management

This financial report is designed to provide the State of Minnesota, city and county officials, taxpayers, library patrons, and citizens in the Pioneerland service area with a general overview of the Library's finances and to demonstrate the Library's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to the Executive Director, Pioneerland Library System, P.O. Box 327, Willmar, MN 56201.

PIONEERLAND LIBRARY SYSTEM
BASIC FINANCIAL STATEMENTS
For The Year Ended December 31, 2020

PIONEERLAND LIBRARY SYSTEM
STATEMENT OF NET POSITION
December 31, 2020

ASSETS	
Cash and cash equivalents	\$ 3,826,229
Investments	2,762,500
Receivables	39,163
Prepaid expenses	75,513
Capital assets, net of accumulated depreciation	
Furniture and equipment	40,362
Books	31,484
TOTAL ASSETS	<u>6,775,251</u>
 DEFERRED OUTFLOWS OF RESOURCES	
Related to pensions	178,791
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>178,791</u>
 LIABILITIES	
Accounts payable	34,748
Accrued wages	113,225
Accrued payroll taxes	16,193
Unearned revenue	401,580
Long-term liability	
Compensated absences	134,839
Net pension liability	1,876,578
TOTAL LIABILITIES	<u>2,577,163</u>
 DEFERRED INFLOWS OF RESOURCES	
Related to pensions	135,950
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>135,950</u>
 NET POSITION	
Net investment in capital assets	71,846
Restricted net position-expendable	736,484
Unrestricted net position	3,432,599
TOTAL NET POSITION	<u>\$ 4,240,929</u>

The notes to the financial statements are an integral part of this statement.

**PIONEERLAND LIBRARY SYSTEM
STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2020**

	<u>Expenses</u>	<u>Program Revenues</u>		<u>Net (Expense) Revenue and Changes in Net Position</u>	
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>		<u>Capital Grants and Contributions</u>
Pioneerland Library System	\$ 4,563,184	\$ 25,926	\$ 4,629,170	\$ -	\$ 91,912
Permanent endowment					
General revenue					
Other income					48,482
Investment gain - net					90,535
Total general revenue					<u>139,017</u>
Change in net position					230,929
Net position, Beginning					<u>4,010,000</u>
Net position, Ending					<u>\$ 4,240,929</u>

The notes to the financial statements are an integral part of this statement.

**PIONEERLAND LIBRARY SYSTEM
BALANCE SHEET
GENERAL FUND
December 31, 2020**

ASSETS

Cash and cash equivalents	\$ 3,826,229
Investments	2,762,500
Accounts receivable	39,163
Prepaid expenses	<u>75,513</u>

TOTAL ASSETS **\$ 6,703,405**

LIABILITIES AND FUND BALANCE

Liabilities

Accounts payable	\$ 34,748
Accrued salaries	113,225
Accrued payroll tax	16,193
Unearned revenue	<u>401,580</u>
Total liabilities	<u>565,746</u>

Fund Balance

Nonspendable - prepaids	75,513
Committed	736,484
Assigned	5,191,738
Unassigned	<u>133,924</u>
Total fund balance	<u>6,137,659</u>

TOTAL LIABILITIES AND FUND BALANCE **\$ 6,703,405**

The notes to the financial statements are an integral part of this statement.

PIONEERLAND LIBRARY SYSTEM
RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION
December 31, 2020

Total fund balance - general fund	\$ 6,137,659
<p>Amounts reported for governmental activities in the statement of net position are different because:</p>	
<p>Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in government funds.</p>	
Cost of capital assets	6,513,160
Less accumulated depreciation	(6,441,314)
<p>Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds.</p>	
Deferred outflows of resources related to pensions	178,791
Deferred inflows of resources related to pensions	(135,950)
<p>Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds.</p>	
Accrued compensated absences	(134,839)
Net Pension Liability	<u>(1,876,578)</u>
Total net position - government activities	<u>\$ 4,240,929</u>

The notes to the financial statements are an integral part of this statement.

PIONEERLAND LIBRARY SYSTEM
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
GENERAL FUND
For the Year Ended December 31, 2020

REVENUES

Intergovernmental	
State	\$ 454,371
Counties	1,641,279
Cities	1,991,703
Gifts	14,814
Interest income	61,058
Charges and fines	12,725
Copy machine, fax, and equipment rental	11,632
Book sales	1,569
Grants	521,961
Other	48,482
Market gain on investments - net	29,477
TOTAL REVENUES	<u>4,789,071</u>

EXPENDITURES

Current	
Salaries and wages	2,210,235
Payroll tax	154,142
Employee benefits	412,211
Vehicle operation	61,092
Telephone and line charges	7,392
Postage and shipping	3,463
Equipment maintenance	22,584
Supplies	66,837
Promotion and programming	32,021
Mileage and meetings	866
Professional fees and memberships	20,960
Insurance	16,577
Continuing education	9,808
Central services	258,651
Grant expenditures	682,721
Rent	43,136
Sales tax	895
Capital outlay	
Automation system	114,378
Equipment	28,771
Books	365,369
TOTAL EXPENDITURES	<u>4,512,109</u>

CHANGE IN FUND BALANCE	276,962
FUND BALANCE, BEGINNING OF YEAR	<u>5,860,697</u>
FUND BALANCE, END OF YEAR	<u>\$ 6,137,659</u>

The notes to the financial statements are an integral part of this statement.

PIONEERLAND LIBRARY SYSTEM
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2020

Total net change in fund balance	\$ 276,962
<p>Amounts reported for governmental activities in the statement of activities are different because:</p>	
<p>Capital outlays are reported in government funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense.</p>	
Depreciation expense	(137,768)
<p>Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.</p>	
Portion of state PERA contribution	5,042
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.</p>	
Vacation and severance benefits	(9,693)
Pension expense	<u>96,386</u>
Change in net position - governmental activities	<u>\$ 230,929</u>

The notes to the financial statements are an integral part of this statement.

**PIONEERLAND LIBRARY SYSTEM
NOTES TO FINANCIAL STATEMENTS
December 31, 2020**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Introduction

Pioneerland Library System complies with Generally Accepted Accounting Principles (GAAP). The Library System's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements.

Reporting Entity

On August 8, 1983, the Boards and all governing jurisdictions of the Crow River Regional Library System and the Western Plains Library System agreed to merge and operate as Pioneerland Library System under *Minnesota Statute 375.335*. The merger was effective July 1, 1983, and joint operations commenced January 1, 1984. The governing body consists of a thirty-five-member Board appointed by the various member jurisdictions. The Board is responsible for legislative and fiscal control. A Director is appointed by the Board and is responsible for administrative control of the Library System.

The accompanying financial statements present the Library System's primary government and component units over which the Library System exercises significant influence. Significant influence or accountability is based primarily on operational or financial relationships with the Library System (as distinct from legal relationships).

Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all the financial activities of the Library.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues are reported instead as *general revenues*. The financial activities of the Library are reported as a single activity in the statement of changes in net position and the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual method of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Government fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough to pay liabilities of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual basis of accounting with the exception of provision for vacation and severance liabilities.

Grants and entitlements and interest associated with the current fiscal period are all considered being susceptible to accrual and so have been recognized as revenues of the current period. All other revenue items are considered measurable and available only when the Library receives the cash.

Capital Assets

Capital assets are reported in the governmental activities column in the government-wide financial statements. General capital assets result from expenditures in the government funds.

PIONEERLAND LIBRARY SYSTEM
NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Capital Assets (continued)

All capital assets are recorded at cost (or estimated historical cost) and updated for additions and retirements during the year. The Library's capitalization threshold is \$1,500. The Library does not possess any infrastructure. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not.

Depreciation is provided for using the straight-line method of depreciation over the estimated useful lives of the property and equipment. Estimated useful lives of assets range from 5 – 20 years.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time. Pioneerland Library System has one item that qualifies for reporting in this category – a deferred outflow relating to pension activity, reported in the government-wide statement of net position. A deferred outflow relating to pension activity results from the net effect of the change in proportionate share and employer contributions.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Pioneerland Library System has one item that qualifies for reporting in this category under full accrual basis of accounting. Accordingly, the item, deferred inflow is reported in the government-wide statement of net position. A deferred inflow relating to pension activity is a result of the net difference between projected and actual earnings on plan investments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA except that PERA's fiscal year end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Net Position

Net position presents the difference between assets and liabilities in the statement of net position. Net investment in capital assets is reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are legal limitations imposed on their use by governmental legislation or external restrictions by creditors, grantors, laws, or regulations of other governments.

Budgets and Budgetary Accounting

The Library System prepares an annual budget consistent with its basis of accounting. Unexpended budgeted amounts are made available to the various libraries for use in their subsequent year budgets. Once approved, the Board may amend the legally adopted budget when unexpected modifications are required in estimated revenues and appropriations.

Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

PIONEERLAND LIBRARY SYSTEM
NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Risk Management

The Library System is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions and natural disasters for which the Library System carries commercial insurance. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage in the past five years.

Fund Balance

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the Library System is bound to observe constraints imposed upon the use of resources reported in governmental funds. These classifications are as follows:

Nonspendable – consists of amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact, such as, inventories and prepaid items.

Restricted – consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.

Committed – consists of amounts that are constrained for specific purposes that are internally imposed by formal action of the Board of Directors. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. These constraints are established by Resolution of the Board of Directors.

Assigned – consists of amounts intended to be used by the Library System for specific purposes but do not meet the criteria to be classified as restricted or committed. In the General Fund, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to the Library's Policy, the Board of Directors is authorized to establish assignments of fund balance.

Unassigned – is the residual classification for the General Fund.

The Library System uses restricted amounts to be spent first when both restricted and unrestricted fund balance is available. Additionally, the System would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balances when expenditures are made.

The Board of Directors has formally adopted a fund balance policy for the General Fund.

NOTE 2 CASH AND INVESTMENTS

The Library System's cash and investments as of December 31, 2020, are summarized as follows:

Cash on deposit	\$ 3,826,229
Investments	<u>2,762,500</u>
	<u><u>\$ 6,588,729</u></u>

Deposits

In accordance with Minnesota statutes, the Library is authorized to designate a depository for public funds and to invest in certificates of deposit. The Minnesota statutes require that all Library deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit plus accrued interest at the close of the financial institution's banking day, not covered by insurance or bonds.

PIONEERLAND LIBRARY SYSTEM
NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE 2 CASH AND INVESTMENTS (continued)

Deposits (continued)

Authorized collateral includes treasury bills, notes, and bond issues of U.S. government agencies; general obligations rated “A” or better and revenue obligations rated “AA” or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

At December 31, 2020, the Library’s deposits had a carrying amount of \$3,826,229 and a bank balance of \$3,893,036 along with a money market balance of \$16,512. Of the balance, \$250,000 was covered by federal depository insurance and the remainder was covered by collateral held in safekeeping.

Investments

Minnesota statutes generally authorizes the following types of investments as available to the Library:

1. Securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as “high risk” by *Minnesota Statute*.
2. Mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments.
3. General obligations of the State of Minnesota and its municipalities, and certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service.
4. Bankers’ acceptances of United States banks.
5. Commercial paper issued by the United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less.
6. Repurchase agreements, securities lending agreements, joint powers in investment trusts, and guaranteed investment contracts, with certain restrictions.

Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment.

	Fair Value	Investments Maturities in Years		
		Less than 1	1-5 Years	6+ Years
State and Local Government Bonds	\$ 1,578,043	\$ 380,342	\$ 907,217	\$ 290,484
Federal National Mortgage Assn	166,083	-	166,083	-
Federal Home Loan Bank	76,757	76,757	-	-
Federal Home Loan Mortgage Corp	471,141	-	249,050	222,091
Government National Mortgage Assn	12,469	-	-	12,469
Freddie Mac	5,982	-	5,883	99
Fannie Mae	22,427	-	-	22,427
Federal Farm Credit Bank	429,598	-	429,598	-
	<u>\$ 2,762,500</u>	<u>\$ 457,099</u>	<u>\$ 1,757,831</u>	<u>\$ 547,570</u>

**PIONEERLAND LIBRARY SYSTEM
NOTES TO FINANCIAL STATEMENTS
December 31, 2020**

NOTE 2 CASH AND INVESTMENTS (continued)

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the Library's policy to invest only in securities that meet the ratings requirements set by state statute. The Library's investments are rated between an 'A' up to 'AAA', all of which qualify under MN Statute 118.A.

Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party.

Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the Library's investment in a single issuer. The Library does not have a formal policy that addresses concentration of credit risk. The security types and amounts that exceed five percent of the Library's total investments are as follows:

Security Type	Amount	Percent
State and Local Government Bonds	\$ 1,578,043	57%
Federal National Mortgage Assn	166,083	6%
Federal Home Loan Mortgage Corp	471,141	17%
Federal Farm Credit Bank	429,598	16%

NOTE 3 CAPITAL ASSETS

	Beginning Balance	Additions	Deletions	Ending Balance
Vehicles	\$ 20,488	\$ -	\$ -	\$ 20,488
Furnishings and equipment	2,203,674	-	-	2,203,674
Books	4,174,958	-	-	4,174,958
Ill Automation System	114,040	-	-	114,040
	6,513,160	-	-	6,513,160
Depreciation	6,303,546	137,768	-	6,441,314
Total	<u>\$ 209,614</u>	<u>\$ (137,768)</u>	<u>\$ -</u>	<u>\$ 71,846</u>

NOTE 4 COMPENSATED ABSENCES

Vacation and sick pay are accrued when earned in the government-wide financial statements. Vacation can be accumulated up to the amount of 75% of leave earned in one calendar year. Maximum sick leave accumulation is 800 hours. Upon separation, sick pay is paid out at 25%. Totals earned and unpaid at December 31, 2020, are vacation of \$77,924 and sick leave of \$56,915. The Board has accrued a liability of \$134,839 for these amounts.

PIONEERLAND LIBRARY SYSTEM
NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE 5 FUND BALANCE CLASSIFICATION

At December 31, 2020, the governmental fund balance classifications are as follows:

	Beginning Balance	Revenues	Expenditures	Adjustments	Ending Balance
Committed					
Vehicle purchase	\$ 22,000	\$ -	\$ -	\$ -	\$ 22,000
Vacation/sick pay	197,491	-	-	-	197,491
Computer & Equipment	233,845	-	-	-	233,845
ILS & Hard/Software	282,550	598	-	-	283,148
Total Committed	<u>\$ 735,886</u>				<u>\$ 736,484</u>
Assigned					
Yellow Medicine Co. Extension	\$ 57,569	\$ 5,562	\$ 2,602	\$ -	\$ 60,529
Legacy	-	1,039	1,039	-	-
Telecom Grant	1,608,726	487,330	480,078	-	1,615,978
PLS	1,101,540	449,838	435,716	-	1,115,662
Automation	6,916	281,347	312,482	-	(24,219)
Spicer Endowment	29,460	6,068	3,694	-	31,834
New London Endowment	680	1	-	-	681
Willmar Endowment	57,344	122	-	-	57,466
Clara City	42,603	75,722	65,198	-	53,127
Maynard	13,542	33,782	31,461	-	15,863
Montevideo	154,615	207,358	200,029	-	161,944
Milan	15,107	31,613	31,358	-	15,362
Appleton	37,781	128,964	110,811	-	55,934
Dawson	31,602	97,852	112,320	-	17,134
Graceville	8,955	59,923	56,744	-	12,134
Ortonville	36,127	127,759	122,703	-	41,183
Madison	48,935	119,095	122,823	-	45,207
Canby	50,079	119,325	116,299	-	53,105
Kerkhoven	36,672	47,097	41,742	-	42,027
Benson	42,113	160,588	150,450	-	52,251
Atwater	57,097	50,692	52,148	-	55,641
Bird Island	30,158	48,439	48,144	-	30,453
Brownton	50,893	35,117	29,702	-	56,308
Cosmos	142,133	42,572	36,570	-	148,135
Dassel	43,010	53,894	48,782	-	48,122
Glencoe	45,333	145,898	159,511	-	31,720
Grove City	62,326	42,979	37,349	-	67,956
Hutchinson	127,944	277,654	273,172	-	132,426
Lake Lillian/Raymond	36,289	87,625	78,984	-	44,930
Litchfield	173,922	267,850	240,226	-	201,546
Renville	29,200	55,326	47,344	-	37,182
Spicer/New London	38,487	109,102	95,429	-	52,160
Willmar	495,239	629,277	582,350	-	542,166
Winsted	16,264	38,394	41,825	-	12,833
Hector	32,710	53,924	51,335	-	35,299

PIONEERLAND LIBRARY SYSTEM
NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE 5 FUND BALANCE CLASSIFICATION (continued)

	Beginning Balance	Revenues	Expenditures	Adjustments	Ending Balance
Assigned (continued)					
Granite Falls	\$ 136,742	\$ 129,643	\$ 105,510	\$ -	\$ 160,875
Olivia	49,833	136,433	123,940	-	62,326
Fairfax	45,640	56,403	53,585	-	48,458
Total Assigned	<u>\$ 4,993,586</u>				<u>\$ 5,191,738</u>

NOTE 6 DEFINED BENEFIT PENSION PLAN

A. Plan Description

Pioneerland Library System participates in the following cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees Retirement Association of Minnesota (PERA). PERA's defined benefit pension plans are established and administered in accordance with *Minnesota Statutes*, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

1. General Employees Retirement Plan

All full-time and certain part-time employees of Pioneerland Library System are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

B. Benefits Provided

PERA provides retirement, disability, and death benefits. Benefits provision are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

1. General Employees Plan Benefits

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated Plan members is 1.2% of average salary for each of the first ten years of service and 1.7% of average salary for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7% of average salary for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus year of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

Annuities, disability benefits, and survivor benefits are increased effective every January 1. Beginning in 2019, the postretirement increase is equal to 50% of the cost-of-living adjustment (COLA) announced by the Social Security Administration, with a minimum increase of at least 1% and a maximum of 1.5%. Recipients that have been receiving the annuity or benefit for at least a full year as of June 30 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least one month but less than a full year as of June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

**PIONEERLAND LIBRARY SYSTEM
NOTES TO FINANCIAL STATEMENTS
December 31, 2020**

NOTE 6 DEFINED BENEFIT PENSION PLAN (continued)

C. Contributions

Minnesota Statutes Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

1. General Employees Fund Contributions

Coordinated Plan members were required to contribute 6.50% of their annual covered salary in fiscal year 2020 and Pioneerland Library System was required to contribute 7.50% for Coordinated Plan members. Pioneerland Library System's contributions to the General Employees Fund for the year ended December 31, 2020 were \$165,011. Pioneerland Library System's contributions were equal to the required contributions as set by state statute.

D. Pension Costs

1. General Employees Fund Pension Cost

At December 31, 2020, Pioneerland Library System reported a liability of \$1,876,578 for its proportionate share of the General Employees Fund's net pension liability. Pioneerland Library System's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with Pioneerland Library System's totaled \$57,929. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. Pioneerland Library System's proportionate share of the net pension liability was based on Pioneerland Library System's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2019, through June 30, 2020, relative to the total employer contributions received from all of PERA's participating employers. Pioneerland Library System's proportionate share was .0313% at the end of the measurement period and .0299% for the beginning of the period.

The Library's proportionate share of the net pension liability	\$ 1,876,578
State of Minnesota's proportionate share of the net pension liability associated with the Library	<u>57,929</u>
Total	<u><u>\$ 1,934,507</u></u>

For the year ended December 31, 2020, Pioneerland Library System recognized pension expense of \$166,646 for its proportionate share of the General Employees Plan's pension expense. In addition, Pioneerland Library System recognized an additional \$5,042 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

At December 31, 2020, Pioneerland Library System reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**PIONEERLAND LIBRARY SYSTEM
NOTES TO FINANCIAL STATEMENTS
December 31, 2020**

NOTE 6 DEFINED BENEFIT PENSION PLAN (continued)

D. Pension Costs (continued)

1. General Employees Fund Pension Cost (continued)

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 16,381	\$ 7,100
Changes in actuarial assumptions	-	68,928
Net collective difference between projected and actual investment earnings	28,370	-
Changes in proportion	58,053	59,922
Contributions paid to PERA subsequent to the measurement date	75,987	-
Total	\$ 178,791	\$ 135,950

The \$75,987 reported as deferred outflows of resources related to pensions resulting from Pioneerland Library System's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2021. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	Pension Expense Amount
2021	\$ (126,990)
2022	(6,399)
2023	54,904
2024	45,339

E. Actuarial Assumptions

The total pension liability in the June 30, 2020, actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Inflation	2.50% per year
Active Member Payroll Growth	3.25% per year
Investment Rate of Return	7.50%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants for all plans were based on RP 2014 tables for male and females, as appropriate, with slight adjustments to fit PERA's experience. Cost of living benefit increases after retirement for retirees are assumed to be 1.25% per year for the General Employees Plan.

Actuarial assumptions used in the June 30, 2020 valuation were based on the results of actuarial experience studies. The most recent four-year experience study in the General Employees Plan was completed in 2019. The assumptions changes were adopted by the Board and became effective with the July 1, 2020 actuarial valuation.

**PIONEERLAND LIBRARY SYSTEM
NOTES TO FINANCIAL STATEMENTS
December 31, 2020**

NOTE 6 DEFINED BENEFIT PENSION PLAN (continued)

E. Actuarial Assumptions (continued)

The following changes in actuarial assumptions and plan provisions occurred in 2020:

Changes in Actuarial Assumptions:

- The price inflation assumption was decreased from 2.50% to 2.25%.
- The payroll growth assumption was decreased from 3.25% to 3.00%.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25% less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the PUB-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100% Joint & Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint & Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

Changes in Plan Provisions:

- Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023 and 0.0% after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighing the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rate of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Stocks	35.5%	5.10%
International Stocks	17.5%	5.30%
Bonds (Fixed Income)	20.0%	0.75%
Alternative Assets (Private Markets)	25.0%	5.90%
Cash	2.0%	0.00%
	100.0%	

**PIONEERLAND LIBRARY SYSTEM
NOTES TO FINANCIAL STATEMENTS
December 31, 2020**

NOTE 6 DEFINED BENEFIT PENSION PLAN (continued)

F. Discount Rate

The discount rate used to measure the total pension liability in 2020 was 7.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the General Employees Fund was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

G. Pension Liability Sensitivity

The following presents Pioneerland Library System's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what Pioneerland Library System's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

Sensitivity Analysis		
<i>Net Pension Liability (Asset) at Different Discount Rates</i>		
	<u>General Employees Fund</u>	
1% Lower	6.50%	\$ 3,007,504
Current Discount Rate	7.50%	\$ 1,876,578
1% Higher	8.50%	\$ 943,655

H. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

NOTE 7 LEASE COMMITMENTS

Pioneerland Library System has entered into an operating lease with Kandiyohi County for rental space, which contain cancellation provisions and are subject to annual appropriations. On January 1, 2017, the Library renewed its lease agreement through December 2021 with Kandiyohi County, with an option to cancel with a six-month written notice. Lease expenditures for the year ended December 31, 2020, was \$43,136.

The future lease payments are as follows:

<u>Year</u>	<u>Future Lease Payment</u>
2021	\$ 44,430

NOTE 8 CONTINGENCIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Library System expects such amounts, if any, to be immaterial.

**PIONEERLAND LIBRARY SYSTEM
NOTES TO FINANCIAL STATEMENTS
December 31, 2020**

NOTE 9 LONG-TERM CONTRACTS

During 2017, the Library signed a long-term contract with a broadband provider to service the various libraries located in the region. The contract originally expired on June 30, 2020, but the Library exercised the one-year extension option included in the service agreement to extend the contract to June 30, 2021. The monthly recurring charge of such service is \$36,762. This fee is expected to be supplemented by grant dollars to limit the costs to the Library.

The future contract payments are as follows:

<u>Year</u>	<u>Future Contract Payment</u>
2021	\$ 220,572

NOTE 10 COVID-19

In March 2020, the World Health Organization declared the outbreak of novel coronavirus disease (“COVID-19”) as a pandemic. As a result of state and local health guidelines, the Library had a reduction in the number of program events and experienced closures of the various libraries within the nine-county system.

NOTE 11 SUBSEQUENT EVENTS

Subsequent events have been evaluated through March 31, 2021, which is the date the financial statements were available to be issued.

**PIONEERLAND LIBRARY SYSTEM
BUDGETARY COMPARISON SCHEDULE
BUDGET AND ACTUAL - GENERAL FUND
For the Year Ended December 31, 2020**

	Budget Amounts		Actual	Over (Under)
	Original	Final		Final Budget
REVENUES				
Intergovernmental				
State	\$ 469,000	\$ 469,000	\$ 454,371	\$ (14,629)
Counties	1,635,852	1,635,852	1,641,279	5,427
Cities	1,993,052	1,993,052	1,991,703	(1,349)
Gifts	23,950	23,950	14,814	(9,136)
Interest	27,100	27,100	61,058	33,958
Charges, fines	38,820	38,820	12,725	(26,095)
Copy machine, fax, and equipment rental	21,410	21,410	11,632	(9,778)
Book sales	1,470	1,470	1,569	99
Grants	508,870	508,870	521,961	13,091
Other	52,040	52,040	48,482	(3,558)
Market gain	-	-	29,477	29,477
TOTAL REVENUES	<u>4,771,564</u>	<u>4,771,564</u>	<u>4,789,071</u>	<u>17,507</u>
EXPENDITURES				
Current				
Salaries and wages	2,358,091	2,358,091	2,210,235	(147,856)
Payroll tax	340,848	340,848	154,142	(186,706)
Employee benefits	230,701	230,701	412,211	181,510
Vehicle operation	75,900	75,900	61,092	(14,808)
Telephone and line charges	7,845	7,845	7,392	(453)
Postage and shipping	7,160	7,160	3,463	(3,697)
Equipment maintenance	23,985	23,985	22,584	(1,401)
Supplies	50,020	50,020	66,837	16,817
Promotion and programming	54,100	54,100	32,021	(22,079)
Mileage and meetings	13,000	13,000	866	(12,134)
Memberships and professional fees	14,920	14,920	20,960	6,040
Insurance	16,376	16,376	16,577	201
Continuing education	33,750	33,750	9,808	(23,942)
Central services	417,078	417,078	258,651	(158,427)
Grant expenditures	697,587	697,587	682,721	(14,866)
Rent	43,150	43,150	43,136	(14)
Sales tax	1,725	1,725	895	(830)
Capital outlay				
Automation system	85,100	85,100	114,378	29,278
Equipment	138,244	138,244	28,771	(109,473)
Books	451,845	451,845	365,369	(86,476)
TOTAL EXPENDITURES	<u>5,061,425</u>	<u>5,061,425</u>	<u>4,512,109</u>	<u>(549,316)</u>
CHANGE IN FUND BALANCE	(289,861)	(289,861)	276,962	<u>\$ 566,823</u>
FUND BALANCE BEGINNING OF YEAR	<u>5,860,697</u>	<u>5,860,697</u>	<u>5,860,697</u>	
FUND BALANCE END OF YEAR	<u>\$ 5,570,836</u>	<u>\$ 5,570,836</u>	<u>\$ 6,137,659</u>	

See notes to required supplementary information.

**PIONEERLAND LIBRARY SYSTEM
SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY
GENERAL EMPLOYEES RETIREMENT FUND**

<u>Fiscal Year Ending</u>	<u>Employer's Proportion (Percentage) of the Net Pension Liability (Asset)</u>	<u>Employer's Proportionate Share (Amount) of the Net Pension Liability (Asset)</u>	<u>State's Proportionate Share (Amount) of the Net Pension Liability Associated with the Library</u>	<u>Employer's Proportionate Share of the Net Pension Liability and the State's Proportionate Share of the Net Pension Liability Associated With the Library</u>	<u>Employer's Covered-Employee Payroll</u>	<u>Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered-Employee Payroll</u>	<u>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</u>
June 30, 2020	0.0313%	\$ 1,876,578	\$ 57,929	\$ 1,934,507	\$ 2,234,133	84.0%	79.1%
June 30, 2019	0.0299%	\$ 1,653,104	\$ 51,331	\$ 1,704,435	\$ 2,116,693	78.1%	80.2%
June 30, 2018	0.0316%	\$ 1,753,038	\$ 57,438	\$ 1,810,476	\$ 2,123,853	82.5%	79.5%
June 30, 2017	0.0324%	\$ 2,068,395	\$ 26,004	\$ 2,094,399	\$ 2,086,920	99.1%	75.9%
June 30, 2016	0.0321%	\$ 2,606,361	\$ 34,020	\$ 2,640,381	\$ 1,993,427	130.7%	68.9%
June 30, 2015	0.0332%	\$ 1,720,596	\$ -	\$ 1,720,596	\$ 2,015,822	85.4%	78.2%

Note: Schedules are intended to show a 10 year trend. Additional years will be reported as they become available.

See notes to required supplementary information.

**PIONEERLAND LIBRARY SYSTEM
SCHEDULE OF EMPLOYER CONTRIBUTIONS
GENERAL EMPLOYEES RETIREMENT FUND**

<u>Fiscal Year Ending</u>	<u>Statutorily Required Contribution</u>	<u>Contributions in Relation to the Statutorily Required Contribution</u>	<u>Contribution Deficiency (Excess)</u>	<u>Covered- Employee Payroll</u>	<u>Contributions as a Percentage of Covered- Employee Payroll</u>
December 31, 2020	\$ 165,011	\$ 165,011	\$ -	\$ 2,200,147	7.50%
December 31, 2019	\$ 164,221	\$ 164,221	\$ -	\$ 2,189,613	7.50%
December 31, 2018	\$ 156,802	\$ 156,802	\$ -	\$ 2,090,693	7.50%
December 31, 2017	\$ 154,638	\$ 154,638	\$ -	\$ 2,061,840	7.50%
December 31, 2016	\$ 155,317	\$ 155,317	\$ -	\$ 2,070,893	7.50%
December 31, 2015	\$ 148,839	\$ 148,839	\$ -	\$ 1,984,520	7.50%

Note: Schedules are intended to show a 10 year trend. Additional years will be reported as they become available.

PIONEERLAND LIBRARY SYSTEM
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
December 31, 2020

NOTE 1 BUDGETARY INFORMATION

Budgets and Budgetary Accounting

The Library System prepares an annual budget consistent with its basis of accounting. Unexpended budgeted amounts are made available to the various libraries for use in their subsequent year budgets. Once approved, the Board may amend the legally adopted budget when unexpected modifications are required in estimated revenues and appropriations.

NOTE 2 CHANGES IN NET PENSION LIABILITIES AND RELATED RATIOS

General Employees Fund

2020 Changes

Changes in Actuarial Assumptions:

- The price inflation assumption was decreased from 2.50% to 2.25%.
- The payroll growth assumption was decreased from 3.25% to 3.00%.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25% less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the PUB-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100% Joint & Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint & Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

Changes in Plan Provisions:

- Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023 and 0.0% after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2019 Changes

Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2017 to MP-2018.

Changes in Plan Provisions:

- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The State's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

2018 Changes

Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00% per year through 2044 and 2.50% per year thereafter to 1.25% per year.

PIONEERLAND LIBRARY SYSTEM
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
December 31, 2020

NOTE 2 CHANGES IN NET PENSION LIABILITIES AND RELATED RATIOS (continued)

2018 Changes (continued)

Changes in Plan Provisions:

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00% to 3.00%, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00%, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Postretirement benefit increases were changed from 1.00% per year with a provision to increase to 2.50% upon attainment of 90.00% funding ratio to 50.00% of the Social Security Cost of Living Adjustment, not less than 1.00% and not more than 1.50%, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017 Changes

Changes in Actuarial Assumptions:

- The Combined Service Annuity (CSA) loads were changed from 0.8 percent for active members and 60 percent for vested and non-vested deferred members. The revised CSA loads are now 0.0 percent for active member liability, 15.0 percent for vested deferred member liability and 3.0 percent for non-vested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.0 percent per year for all years to 1.0 percent per year through 2044 and 2.5 percent per year thereafter.

Changes in Plan Provisions:

- The State's contribution for the Minneapolis Employees Retirement Fund equals \$16,000,000 in 2017 and 2018, and \$6,000,000 thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changes from \$21,000,000 to \$31,000,000 in calendar years 2019 to 2031. The state's contribution changed from \$16,000,000 to \$6,000,000 in calendar years 2019 to 2031.

2016 Changes

Changes in Actuarial Assumptions:

- The assumed post-retirement benefit increase rate was changed from 1.00% per year through 2035 and 2.50% per year thereafter to 1.00% per year for all years.
- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

Changes in Plan Provisions:

- There have been no changes since the prior valuation.

2015 Changes

Changes in Actuarial Assumptions:

- The assumed post-retirement benefit increase rate was changed from 1.00% per year through 2030 and 2.5% per year thereafter to 1.00% per year through 2035 and 2.5% per year thereafter.

Changes in Plan Provisions:

- On January 1, 2015 the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised; the State's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors
Pioneerland Library System
Willmar, Minnesota

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and general fund of Pioneerland Library System as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise Pioneerland Library System's basic financial statements, and have issued our report thereon dated March 31, 2021.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Pioneerland Library System's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control. Accordingly, we do not express an opinion on the effectiveness of the Library's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings and Recommendations as items 2020-001, 2020-002, and 2020-003 that we consider to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Library's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Minnesota Legal Compliance

In connection with our audit, nothing came to our attention that caused us to believe that Pioneerland Library System failed to comply with the provisions of the contracting and bidding, deposits and investments, conflicts of interest, claims and disbursements, and miscellaneous provisions sections of the *Minnesota Legal Compliance Audit Guide for Other Political Subdivisions*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the Pioneerland Library System's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

Pioneerland Library System's Response to Findings

Pioneerland Library System's response to the findings identified in our audit is described in the accompanying Schedule of Findings and Recommendations. The Pioneerland Library System's response was not subject to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Westberg Eischens, PLLP

Westberg Eischens, PLLP
Willmar, Minnesota
March 31, 2021

**PIONEERLAND LIBRARY SYSTEM
SCHEDULE OF FINDINGS AND RECOMMENDATIONS
Year Ended December 31, 2020**

**I. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Finding 2020-001

Criteria:

Generally, a system of internal control contemplates separation of duties such that no individual has responsibility to execute a transaction, have physical access to the related assets, and have responsibility or authority to record the transaction.

Condition:

Due to the limited size of the Organization's business staff, the Organization has limited segregation of duties.

Questioned Costs:

None.

Context:

The Organization has informed us that the small size of its business office staff precludes proper separation of duties at this time.

Effect:

The Organization is unable to maintain separation of incompatible duties.

Cause:

Limited number of staff in the business office.

Repeat Finding:

This finding was reported in the prior year as finding 2019-001.

Recommendation:

We recommend that the Organization continue to separate incompatible duties as best it can within the limits of what the Organization considers to be cost beneficial.

CORRECTIVE ACTION PLAN (CAP)

Finding 2020-001

Explanation of Disagreement with Audit Finding:

There is no disagreement with the audit finding.

Actions Planned in Response to Finding:

The Organization reviews and makes improvements to its internal controls on an ongoing basis and attempts to maximize the segregation of duties in all areas within the limits of the staff available.

Officer Responsible for Ensuring CAP:

Not Applicable.

Planned Completion Date:

Not Applicable.

Plan to Monitor Completion of CAP:

Not Applicable.

**PIONEERLAND LIBRARY SYSTEM
SCHEDULE OF FINDINGS AND RECOMMENDATIONS
Year Ended December 31, 2020**

**I. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS (continued)**

Finding 2020-002

Criteria:

Generally, a system of internal control includes the ability to understand and prepare the Organization's financial statements and related disclosures in accordance with accounting principles generally accepted in the United States of America (GAAP).

Condition:

Due to the limited size of the Organization's business staff and related resources available, the Organization has relied upon the auditor to prepare the financial statements and related disclosures in accordance with accounting principles generally accepted in the United States of America.

Questioned Costs:

None.

Context:

The Organization has informed us that the small size of its business office staff and limited related resources preclude the Organization from preparing its own financial statements.

Effect:

The Organization is unable to prepare GAAP based financial statements.

Cause:

Limited number and qualifications of staff in the business office.

Repeat Finding:

This finding was reported in the prior year as finding 2019-002.

Recommendation:

We recommend that the Organization continue to review the auditor prepared financial statements with the intention of understanding and acceptance of responsibility for reporting under generally accepted accounting principles.

CORRECTIVE ACTION PLAN (CAP)

Finding 2020-002

Explanation of Disagreement with Audit Finding:

There is no disagreement with the audit finding.

Actions Planned in Response to Finding:

The Organization reviews draft financial statements with the auditor in an effort to increase management's understanding and to provide input into the required disclosures.

Officer Responsible for Ensuring CAP:

Not Applicable.

Planned Completion Date:

Not Applicable.

Plan to Monitor Completion of CAP:

Not Applicable.

**PIONEERLAND LIBRARY SYSTEM
SCHEDULE OF FINDINGS AND RECOMMENDATIONS
Year Ended December 31, 2020**

**I. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS (continued)**

Finding 2020-003

Criteria:

A control deficiency exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent or detect misstatements of the financial statements on a timely basis. A control deficiency that typically is considered significant is the identification by the auditor of a material misstatement in the financial statements that was not initially identified by the entity's internal control.

Condition:

During our audit, we proposed numerous adjustments that resulted in significant changes to the Organization's financial statements.

Questioned Costs:

None.

Context:

The Organization's limited size, training, and qualifications of business office personnel have precluded the Organization from the ability to properly identify and correct financial misstatements.

Effect:

The Organization's inability to detect material misstatements in the financial statements increases the likelihood that the financial statements may not be fairly presented.

Cause:

Inadequate internal controls and monitoring of internal controls by qualified Organization personnel.

Repeat Finding:

This finding was reported in the prior year as finding 2019-003.

Recommendation:

We recommend that the Organization review internal controls currently in place, then design and implement procedures to improve internal controls over financial reporting to detect misstatements in the financial statements.

CORRECTIVE ACTION PLAN (CAP)

Finding 2020-003

Explanation of Disagreement with Audit Finding:

There is no disagreement with the audit finding.

Actions Planned in Response to Finding:

The Library will continue to review internal controls and work to design modifications that will increase internal control and the ability to detect material misstatements.

Officer Responsible for Ensuring CAP:

Director.

Planned Completion Date:

Not Applicable.

Plan to Monitor Completion of CAP:

Not Applicable.

**PIONEERLAND LIBRARY SYSTEM
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
Year Ended December 31, 2020**

II. SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

Finding 2019-001

Condition:

Due to the limited size of the Organization's business staff, the Organization has limited segregation of duties.

Recommendation:

We recommend that the Organization continue to separate incompatible duties as best it can within the limits of what the Organization considers to be cost beneficial.

Current Status:

Unresolved.

Finding 2019-002

Condition:

Due to the limited size of the Organization's business staff and related resources available, the Organization has relied upon the auditor to prepare the financial statements and related disclosures in accordance with accounting principles generally accepted in the United States of America.

Recommendation:

We recommend that the Organization continue to review the auditor prepared financial statements with the intention of understanding and acceptance of responsibility for reporting under generally accepted accounting principles.

Current Status:

Unresolved.

Finding 2019-003

Condition:

During our audit, we proposed numerous adjustments that resulted in significant changes to the Organization's financial statements.

Recommendation:

We recommend that the Organization review internal controls currently in place, then design and implement procedures to improve internal controls over financial reporting to detect misstatements in the financial statements.

Current Status:

Unresolved.