### PIONEERLAND LIBRARY SYSTEM WILLMAR, MINNESOTA

FINANCIAL STATEMENTS December 31, 2013

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### WESTBERG EISCHENS PLLP

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### INDEPENDENT AUDITOR'S REPORT

Board of Directors Pioneerland Library System Willmar, Minnesota

We have audited the accompanying financial statements of the governmental activities of the Pioneerland Library System, as of and for the year ended December 31, 2013, which collectively comprise the Library's basic financial statements as listed in the table of contents, and the related notes to the financial statements.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities of the Pioneerland Library System, as of December 31, 2013, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 3 through 8 and 23 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historic context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 21, 2014, on our consideration of Pioneerland Library System's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance the *Government Auditing Standards* in considering Pioneerland Library System's internal control over financial reporting and compliance.

Westlerg Eischens, PLLP

Westberg Eischens, PLLP Willmar, Minnesota March 21, 2014

### Prepared by Mark Ranum, Executive Director and Laurie Ortega, Director of Library Operations

### INTRODUCTION

The Pioneerland Library System (the Library) is a regional public library system (Minn. Stat. 134.001 Subd.4) organized under the provisions of Minnesota's Chapters 134.001 and 317A. and Section 471.59. The Library provides the region's 165,000 residents free access to the resources of 32 libraries in nine West Central Minnesota counties.

Under a joint powers agreement, 9 counties and 18 cities appoint 35 members to the Library's board. This board is responsible for the operations, personnel and budgets for the 32 member libraries within a nine county region.

The Library presents this discussion and analysis of its financial performance during the fiscal year ended December 31, 2013, to assist the reader in focusing on significant financial issues and concerns. This discussion and analysis is an element of the new reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – For State and Local Governments, issued June 1999.

The Library's December 31, 2013 annual financial report consists of two parts – the management's discussion and analysis and the basic financial statements (which include notes to those financial statements).

### **Financial Highlights**

Under GASB 34, the Regional Library's single government activities financial statement for December 31, 2013, report on all of the Library's assets, liabilities, revenues, expenses and net position under the programs it administers. In summary, the Library's financial highlights include the following:

- ➤ Total assets of the Library were approximately \$5.97 million at December 31, 2013. Total liabilities of the Library were approximately \$383 thousand at December 31, 2013. Thus total net position were approximately \$5.58 million December 31, 2013.
- ➤ Total revenue increased by approximately \$385 thousand during the year ended December 31, 2013. Total revenues were approximately \$5.03 million for the year ended December 31, 2013.
- ➤ Total expenses decreased by approximately \$13 thousand during the year ended December 31, 2013. Total expenses were approximately \$4.45 million for the year ended December 31, 2013.
- ➤ Net position increased by approximately \$576 thousand for the year ended December 31, 2013.

### **Library Financial Statements**

The Library's mission is to "...improve library and information services...through joint efforts that allow libraries within the region to share resources and for users to have access to all of the public libraries' resources within the region. By joining together, greater efficiency and economy are obtained because of the larger tax base, reduced duplication of administrative services and the larger units of scale for operations." Source: "Comparison Fact Sheet for Minnesota's Regional Public Library Systems and Multicounty Multitype Library Cooperation Systems. August, 2004".

Under its Joint Powers Agreement (January 18, 2001), the Library's signatories of nine counties and 17 cities (18<sup>th</sup> city, Canby joined in 2003) established a new political subdivision that is a joint powers entity governed by a joint powers board of 35 members.

In view of this mission and its legal establishment, the Library's financial reporting objective under GASB 34 focuses on the financial activities of the Library as a whole.

#### **Financial Statements**

The Library is presenting its discussion and analysis based on the financial results of its programs in two basic financial statements – the statement of net position and the statement of activities. The statement of net position (similar to a balance sheet) reports all financial and capital assets of the Library and is presented in a format where assets equal liabilities plus net position. Net position is broken down into the following categories.

- Investments in capital assets, net of related debt consist of all capital assets net of accumulated depreciation and reduced by the outstanding balances of the capital assets' related debt.
- Restricted net position consist of assets which uses are restricted by donor, grantors or other legally binding obligations.
- > Unrestricted net position consists of net position that do not meet the definition of net position invested in capital assets, net of related debt, or restricted net position.

The statement of activities (similar to an income statement) includes operating revenues, such operating expenses, administrative, and depreciation. The statement's focus is the change in net position (similar to net income or loss).

These financial statements utilize the economic resources measurement focus and the accrual basis of accounting. They report the Library's net position and changes in net position in full compliance with GASB 34. Under the accrual basis of accounting, revenues are recognized in the period they are received and expenses in the period when they are incurred and posted.

This entity-wide presentation represents several programs and activities. These programs are financed by city and county funds, state and federal grants, and other (charges and fees).

### **Net Position**

The following Table I reflects the Library's condensed summary of the statement of net position as of December 31, 2013, with comparative amounts for 2012.

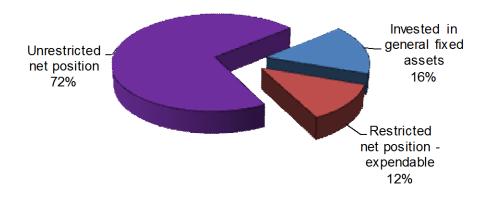
Table I Summary of Statement of Net Position As of December 31

<u>Description</u>	<u>2013</u>	<u>2012</u>
Current and other assets	\$ 5,046,405	\$4,284,003
Capital assets, net of accumulated depreciation	918,683	1,032,429
Total assets	5,965,088	5,316,432
Current liablilites	377,070	310,243
Total liabilities	377,070	310,243
Net position:		
Net investment in capital assets	918,683	1,032,429
Restricted net position	671,194	557,857
Unrestricted net position	3,998,141	3,415,903
Total net position	\$ 5,588,018	<u>\$5,006,189</u>

Investments in capital assets comprise about 15% of the Library's total assets. The amount invested in capital assets, net of related debt, amount to about 16% of the total net position.

The Library's net position also consists of assets restricted by donors, grants or other agreements. The restricted net position consists of expendable net position which uses have been restricted and endowments in which the net position earnings are expendable as designated by the donor and the principle of the net position are permanently held. Unrestricted net position which includes cash, receivables and other assets less all other liabilities not previously applied. The following graph illustrates the relative percentage of the Library's net position net investment in capital assets, restricted net position and unrestricted net position.

Library's Net position as of December 31, 2013



### **Statement of Activities**

The results of the Library's operations are reported in the statement of activities. Table II presents a condensed summary of data from the Library's statements of activities.

Table II
Summary of Statement of Activities
Years Ended December 31

	<u>2013</u>	<u>2012</u>
Revenues:		
Program revenues		
Intergovernmental	3,776,628	3,678,335
Grants	1,089,032	764,682
Charges for services	83,382	80,983
Gifts	30,164	33,231
General revenues		
Interest income	49,084	629
Markety loss on investments - net	(69,498)	-
Other income	74,550	85,311
Total revenues	5,033,342	4,643,171
Expenses: Program expenses		
Salaries including related taxes & benefits	2,409,532	2,420,956
Grant expenditures	814,027	866,200
Books, periodicals & videos	368,551	358,754
Depreciation	201,947	191,720
Other	657,456	627,007
Total expenses	4,451,513	4,464,637
Increase in net position	581,829	178,534
Net position January 1	5,006,189	4,827,655
Net position December 31	\$ 5,588,018	\$ 5,006,189

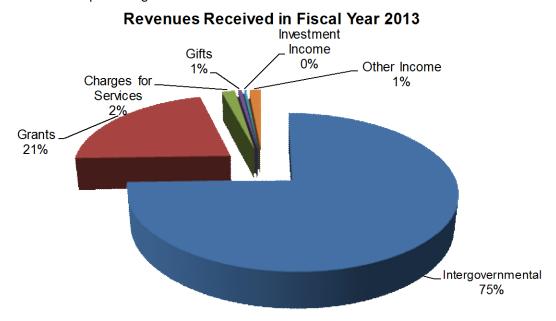
Grant revenues increased by \$318,692 and grant expenses decreased \$52,173. Grant revenues increased due to a more efficient state aid payments system in place during 2013. This means PLS did not need to wait as long for reimbursements for telecommunications payments from the state. The other grant revenue increase was relating to the catch up payments from the state's education accounting shift used to balance the state budget in previous years. The state was able to pay back the accounting shift during 2013.

Grant expenditures were down slightly as Legacy programs required slightly less funding in 2013 as in previous years.

### Financial Analysis of the Organization as a Whole

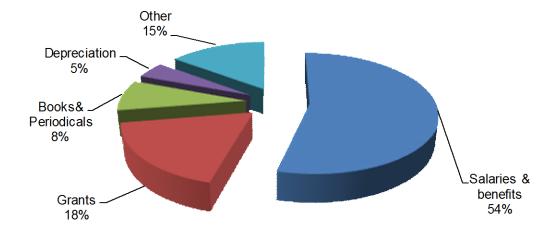
Revenue from the state was consistent in 2013 with prior year in the Regional Library Basic Support System funds.

The Library's revenue is substantially received from six sources; city, county, state, federal grants/special projects and other (fees and charges). The following graph illustrates the major sources of these revenues and related percentages.



For the years ended December 31, 2013, the Library incurred operating expenses of \$4.45 million. The following graph illustrates these major expense groups and the percent of the total expense each represents for the year ending December 31, 2013.

### **Expenses Incurred in Fiscal year 2013**



### **General Fund Budgetary Highlights**

Over the course of the year, the Library's Board of Directors did not revise the budget. The General Fund had enough revenues to meet expenditures resulting in a positive change of fund balance.

### **Capital Assets**

The Library's capital assets as of December 31, 2013 included computers and equipment, books and an automation system. A breakdown of these assets is shown in Table III.

Table III
Changes in Capital Assets of the Library
December 31, 2013

Description	Beginning Balance	Net additions/ (deletions)	Ending Balance
Vehicles	\$ 20,488	\$ -	\$ 20,488
Furniture and equipment	1,662,098	7,811	1,669,909
Books	4,174,958	-	4,174,958
III automation system	240,717	(160,327)	80,390
	6,098,261	(152,516)	5,945,745
Depreciation and amortization	5,065,832	(38,770)	5,027,062
Total	\$1,032,429	<u>\$ (113,746)</u>	\$ 918,683

### **Contacting Library Management**

This financial report is designed to provide the State of Minnesota, city and county officials, taxpayers, library patrons and citizens in the Pioneerland service area with a general overview of the Library's finances and to demonstrate the Library's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to the Director, Pioneerland Library System, P.O. Box 327, Willmar, MN 56201.

# PIONEERLAND LIBRARY SYSTEM BASIC FINANCIAL STATEMENTS

For The Year Ended December 31, 2013

### PIONEERLAND LIBRARY SYSTEM STATEMENT OF NET POSITION December 31, 2013

ASSETS	
Cash and cash equivalents	\$ 2,409,614
Investments	2,448,678
Receivables	2,033
Prepaid expenses	186,080
Capital assets, net of accumulated depreciation	
Vehicle	8,536
Furniture and equipment	369,549
Books	474,946
Automation	65,652
TOTAL ASSETS	5,965,088
LIABILITIES	
Accounts payable	42,392
Accrued wages	120,888
Accrued payroll taxes	17,200
Unearned income	87,911
Compensated absences	108,679
TOTAL LIABILITIES	377,070
NET POSITION	
Net investment in capital assets	918,683
Restricted net position-expendable	671,194
Unrestricted net position	3,998,141
TOTAL NET POSITION	\$ 5,588,018

### PIONEERLAND LIBRARY SYSTEM STATEMENT OF ACTIVITIES For The Year Ended December 31, 2013

	Expenses	F arges for ervices	Program Revenue Operating Grants and Contributions	Ca Grar	pital nts and ibutions	Rev Ch	(Expense) yenue and hanges in t Position
Pioneerland Library System	\$ 4,451,513	\$ 83,382	\$ 4,895,824	\$	-	\$	527,693
Permanent endowment General revenue Other income Investment loss - net Total general revenu	ıe						74,550 (20,414) 54,136
Change in net position	1						581,829
Net position, Beginnin	g					5	5,006,189
Net position, Ending						<u>\$ 5</u>	5,588,018

# PIONEERLAND LIBRARY SYSTEM BALANCE SHEET GENERAL FUND December 31, 2013

Α	S	S	E	Т	S

Cash and cash equivalents Investments Accounts receivable Prepaid expenses	\$ 2,409,614 2,448,678 2,033 186,080
TOTAL ASSETS	\$ 5,046,405
LIABILITIES AND FUND BALANCE	
Liabilities	
Accounts payable	\$ 42,392
Accrued salaries	120,888
Accrued payroll tax	17,200
Unearned income	87,911
Total liabilities	268,391
Fund Balance	
Committed	671,194
Assigned	4,197,264
Unassigned	(90,444)
Total fund balance	4,778,014
TOTAL LIABILITIES AND FUND BALANCE	\$ 5,046,405

# PIONEERLAND LIBRARY SYSTEM RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION December 31, 2013

Total fund balances-general fund

\$ 4,778,014

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in government funds.

Cost of capital assets 5,945,745 Less accumulated depreciation (5,027,062)

Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds.

Accrued compensated absences (108,679)

Total net position - government activities \$ 5,588,018

# PIONEERLAND LIBRARY SYSTEM STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GENERAL FUND

### For The Year Ended December 31, 2013

REVENUES Operating	
State	\$ 550,488
Counties	1,465,675
Cities	1,760,465
Gifts	30,164
Interest Income	49,084
Charges, fines	55,374
Copy machine, fax & equipment rental	26,509
Book sales	1,499
Grants	1,089,032
Other	74,550
Market loss on investments - net	(69,498)
Market 1868 of The Country of the Co	(66, 166)
TOTAL REVENUES	5,033,342
EXPENDITURES	
Current	
Salaries and wages	1,931,444
Payroll tax	129,162
Employee benefits	374,964
Vehicle operation	69,652
Telephone and line charges	7,422
Postage and shipping	11,833
Equipment maintenance	18,091
Supplies	41,794
Promotion and programming	12,379
Mileage and meetings	11,295
Professional fees and memberships	95,051
Insurance	19,865
Continuing education	19,878
Central services	233,228
Grant expenditures	814,027
Rent	35,073
Sales tax	1,801
Capital outlay	1,001
Automation system	154,294
Equipment	14,001
Books	368,551
Dooks	
TOTAL EXPENDITURES	4,363,805
CHANGE IN FUND BALANCE	669,537
FUND BALANCE, BEGINNING OF YEAR	4,108,477
FUND BALANCE, END OF YEAR	\$ 4,778,014

# PIONEERLAND LIBRARY SYSTEM RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES For The Year Ended December 31, 2013

Amounts reported for governmental activities in the statement of activities are different because:

Total net change in fund balance

Capital outlays are reported in government funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense.

Capital outlays 88,201 Depreciation expense (201,947)

669,537

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds

Vacation and severance benefits 26,038

Change in net position - governmental activities \$ 581,829

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Introduction

Pioneerland Library System complies with Generally Accepted Accounting Principles (GAAP). The Library System's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements.

### **Reporting Entity**

On August 8, 1983, the Boards and all governing jurisdictions of the Crow River Regional Library System and the Western Plains Library System agreed to merge and operate as Pioneerland Library System under Minnesota Statute 375.335. The merger was effective July 1, 1983, and joint operations commenced January 1, 1984. The governing body consists of a thirty-six-member board appointed by the various member jurisdictions. The board is responsible for legislative and fiscal control. A Director is appointed by the Board and is responsible for administrative control of the Library System.

The accompanying financial statements present the Library System's primary government and component units over which the Library System exercises significant influence. Significant influence or accountability is based primarily on operational or financial relationships with the Library System (as distinct from legal relationships).

### **Government-Wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report information on all the financial activities of the Library.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grant and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues are reported instead as *general revenues*. The financial activities of the Library are reported as single activity in the statement of changes in net position and the fund financial statements.

### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual method of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Government fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough to pay liabilities of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual basis of accounting with the exception of provision for vacation and severance liabilities.

Grants and entitlements and interest associated with the current fiscal period are all considered being susceptible to accrual and so have been recognized as revenues of the current period. All other revenue items are considered measurable and available only when the Library receives the cash.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **Capital Assets**

Capital assets are reported in the governmental activities column in the government-wide financial statements. General capital assets result from expenditures in the government funds.

All capital assets are recorded at cost (or estimated historical cost) and updated for additions and retirements during the year. The Library's capitalization threshold is \$1,500. The Library does not possess any infrastructure. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not.

Depreciation is provided for using the straight-line method of depreciation over the estimated useful lives of the property and equipment. Estimated useful lives of assets range from 5 - 20 years.

### **Net Position**

Net position presents the difference between assets and liabilities in the statement of net position. Net position invested in capital assets are reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are legal limitations imposed on their use by governmental legislation or external restrictions by creditors, grantors, laws or regulations of other governments

### **Budgets and Budgetary Accounting**

The Library System prepares an annual budget consistent with its basis of accounting. Unexpended budgeted amounts are made available to the various libraries for use in their subsequent year budgets. Once approved, the Board may amend the legally adopted budget when unexpected modifications are required in estimated revenues and appropriations.

#### **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

### **Risk Management**

The Library System is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions and natural disasters for which the Library System carries commercial insurance. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage in the past three years.

#### **Fund Balance**

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the Library System is bound to observe constraints imposed upon the use of resources reported in governmental funds. These classifications are as follows:

Nonspendable – consists of amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact, such as, inventories and prepaid items.

Restricted – consists of amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

Committed – consists of amounts that are constrained for specific purposes that are internally imposed by formal action of the Board of Directors. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. These constraints are established by Resolution of the Board of Directors.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Fund Balance (continued)

Assigned – consists of amounts intended to be used by the Library System for specific purposes but do not meet the criteria to be classified as restricted or committed. In the General Fund, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to the Library's Policy, the Board of Directors is authorized to establish assignments of fund balance.

*Unassigned* – is the residual classification for the General Fund.

The Library System uses restricted amounts to be spent first when both restricted and unrestricted fund balance is available. Additionally, the System would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balances when expenditures are made.

The Board of Directors has formally adopted a fund balance policy for the General Fund.

### NOTE 2 CASH AND INVESTMENTS

The Library System's cash and investments as of December 31, 2013 are summarized as follows:

Cash on deposit	\$ 2,409,614
Investments	 2,448,678
	\$ 4,858,292

### **Deposits**

In accordance with Minnesota statutes, the Library is authorized to designate a depository for public funds and to invest in certificates of deposit. The Minnesota statutes require that all Library deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit plus accrued interest at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes, and bond; issues of U.S. government agencies; general obligations rated "A" or better and revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

At December 31, 2013, the Library's deposits had a carrying amount of \$2,409,614 and a bank balance of \$2,441,518 along with a money market balance of \$21,545. Of the balance, \$250,000 was covered by federal depository insurance. The organization had collateral of \$2,244,823, with \$165,846 remaining uncollateralized.

### Investments

Minnesota statutes generally authorizes the following types of investments as available to the Library:

- Securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgagebacked securities defined as "high risk" by Minnesota Statute.
- 2. Mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments.

### NOTE 2 CASH AND INVESTMENTS (continued)

### Investments (continued)

- 3. General obligations of the State of Minnesota and its municipalities, and certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service.
- Bankers' acceptances of United States banks.
- 5. Commercial paper issued by the United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less.
- 6. Repurchase agreements, securities lending agreements, joint powers in investment trusts and guaranteed investment contracts, with certain restrictions.

### Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment.

		Investments Maturities in Years		
	Fair Value	Less than 1	1-5 Years	6+ Years
State and Local Government Bonds	\$1,443,471	\$ 332,817	\$ 1,110,654	\$ -
Federal National Mortgage Assn	258,447	100,312	84,502	73,633
Federal Home Loan Mortgage Corp	260,556	-	214,851	45,705
Government National Mortgage Assn	107,186	-	107,186	-
Federal Farm Credit Bank	191,602	25,015	166,587	-
United States Treasury Notes	187,416		187,416	
	\$2,448,678	\$ 458,144	\$1,871,196	\$ 119,338

### **Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the Library's policy to invest only in securities that meet the ratings requirements set by state statute. The Library's investments are rated between an 'A' up to 'AAA', all of which qualify under MN Statute 118.A.

### **Custodial Credit Risk**

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party.

### Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the Library's investment in a single issuer. The Library does not have a formal policy that addresses concentration of credit risk. The security types and amounts that exceed five percent of the Library's total investments are as follows:

Security Type	Amount	Percent
State and Local Government Bonds	\$1,443,471	59%
Federal Home Loan Mortgage Corp	260,556	11%
Federal National Mortgage Assn	258,447	11%
Federal Farm Credit Bank	191,602	8%
United States Treasury Notes	187,416	8%

### NOTE 3 CAPITAL ASSETS

	Beginning			Ending	
	Balance	Additions	Deletions	Balance	
Vehicles	\$ 20,488	\$ -	\$ -	\$ 20,488	
Furnishings and equipment	1,662,098	7,811	-	1,669,909	
Books	4,174,958	-	-	4,174,958	
III Automation System	240,717	80,390	(240,717)	80,390	
	6,098,261	88,201	(240,717)	5,945,745	
Depreciation and amortization	5,065,832	201,947	(240,717)	5,027,062	
Total	\$ 1,032,429	\$ (113,746)	<u> </u>	\$ 918,683	

### NOTE 4 COMPENSATED ABSENCES

Vacation and sick pay are accrued when earned in the government-wide financial statements. Vacation can be accumulated to the amount 50% of leave earned in one calendar year. Maximum sick leave accumulation is 800 hours. Upon separation, sick pay is paid out at 25%. Totals earned and unpaid at December 31, 2013, are vacation \$41,078 and sick leave \$67,601. The Board has accrued a liability of \$108,679 these amounts.

### NOTE 5 FUND BALANCES

	eginning Balance	Reve	nues	Expen	ditures	Adjustments	Ending Balance
Committed							
Vehicle purchase	\$ 22,000	\$	-	\$	-	\$ -	\$ 22,000
Automation	78,208		-		-	21	78,229
Vacation/sick pay	170,492		-		-	2,800	173,292
Computer & Equipment	39,486		-		-	110,450	149,936
ILS & Hard/Software	 247,671		-		-	66	 247,737
Committed	\$ 557,857						\$ 671,194

NOTE 5 FUND BALANCES (continued)

	Beginning Balance	Revenues Expenditures Adjustments		Ending Balance	
Assigned					
Yellow Medicine Co. Extension	\$ 42,639	\$ 4,358	\$ 2,731	\$ -	\$ 44,266
Legacy	3,696	102,267	105,963	-	_
Telecom Grant	1,040,780	980,916	489,402	-	1,532,294
Children's Grant	2,379	_	2,379	-	-
PLS	592,008	544,270	399,093	(87)	737,098
Automation	143,657	274,414	363,632	-	54,439
Spicer Endowment	4,501	5,788	7,768	-	2,521
Dawson Endowment	-	2,355	-	-	2,355
Mardag Foundation	24,918	-	3,095	-	21,823
New London Endowment	6,636	62	-	-	6,698
Clara City	8,114	63,336	62,439	_	9,011
Maynard	14,348	29,867	27,028	(2,000)	15,187
Montevideo	38,457	182,126	180,634	(1,000)	38,949
Milan	21,168	27,495	25,811	-	22,852
Appleton	25,830	105,036	104,213	(450)	26,203
Dawson	70,406	97,511	81,380	(12,000)	74,537
Graceville	10,282	49,310	45,810	-	13,782
Ortonville	44,298	112,977	117,255	-	40,020
Madison	179,485	119,967	119,515	(21,000)	158,937
Canby	91,973	111,987	102,879	(16,000)	85,081
Kerkhoven	13,570	40,271	35,596	-	18,245
Benson	69,253	135,228	138,605	-	65,876
Atwater	64,465	46,037	41,360	(8,000)	61,142
Bird Island	10,895	43,638	47,379	-	7,154
Brownton	32,100	31,580	29,882	(6,000)	27,798
Cosmos	132,450	41,263	2,549	-	171,164
Dassel	56,634	43,010	39,851	-	59,793
Glencoe	56,587	133,573	134,121	-	56,039
Grove City	43,780	37,517	33,103	-	48,194
Hutchinson	146,536	254,158	262,101	(15,000)	123,593
Lake Lillian/Raymond	35,727	83,047	82,980	(6,000)	29,794
Litchfield	143,881	245,863	231,962	-	157,782
Renville	20,003	62,070	56,194	(800)	25,079
Spicer/New London	25,830	98,131	100,367	-	23,594
Willmar	279,726	565,050	531,921	(20,000)	292,855
Winsted	10,724	35,298	33,543	-	12,479
Hector	32,957	49,841	53,042	(4,000)	25,756
Granite Falls	10,355	117,991	98,918	-	29,428
Olivia	51,917	125,038	107,263	(1,000)	68,692
Fairfax	8,321	51,946	53,513	-	6,754
Assigned	\$3,611,286				\$4,197,264

### NOTE 6 DEFINED BENEFIT PENSION PLANS - STATEWIDE

### **Plan Description**

All full-time and certain part-time employees of Pioneerland Library System are covered by defined benefit plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Fund (GERF), the Public Employees Police and Fire Fund (PEPFF), and the Local Government Correctional Service Retirement Fund (LGCSRF), which are cost sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

GERF members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security and Basic Plan members are not. All new members must participate in the Coordinated Plan.

PERA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by state statute, and vest after three years of credited service. The defined retirement benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service.

Two methods are used to compute benefits for PERA's Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first 10 years of service and 2.7 percent for each remaining year. The annuity accrual rate for a Coordinated Plan member is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each remaining year. Under Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For GERF members hired prior to July 1, 1989 whose annuity is calculated using Method 1, a full annuity is available when age plus years of service equal 90. A reduced retirement annuity is also available to eligible members seeking early retirement.

There are different types of annuities available to members upon retirement. A single-life annuity is a lifetime annuity that ceases upon the death of the retiree--no survivor annuity is payable. There are also various types of joint and survivor annuity options available which will be payable over joint lives. Members may also leave their contributions in the fund upon termination of public service in order to qualify for a deferred annuity at retirement age. Refunds of contributions are available at any time to members who leave public service, but before retirement benefits begin.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees, who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

PERA issues a publicly available financial report that includes financial statements and required supplementary information for GERF. That report may be obtained on the Internet at <a href="https://www.mnpera.org">www.mnpera.org</a>, by writing to PERA, 60 Empire Drive #200, St. Paul, Minnesota, 55103-2088 or by calling (651) 296-7460 or 1-800-652-9026.

### NOTE 6 DEFINED BENEFIT PENSION PLANS - STATEWIDE (continued)

### **Funding Policy**

Minnesota Statutes Chapter 353 sets the rates for employer and employee contributions. These statutes are established and amended by the state legislature. The Pioneerland Library System makes annual contributions to the pension plans equal to the amount required by state statutes. GERF Basic Plan members and Coordinated Plan members are required to contribute 9.1% and 6.25% respectively, of their annual covered salary in 2013. In 2013, the Pioneerland Library System was required to contribute the following percentages of annual covered payroll: 11.78% for Basic Plan members and 7.25% for Coordinated Plan members. The Pioneerland Library System's contributions to the Public Employees Retirement Fund for the years ending December 31, 2013, 2012, and 2011 were \$134,220, \$138,010 and \$143,664, respectively. The Pioneerland Library System's contributions were equal to the contractually required contributions for each year as set by state statute.

### NOTE 7 LEASE COMMITMENTS

Pioneerland Library System has entered into a number of operating leases, which contain cancellation provisions and are subject to annual appropriations. Lease expenditures for the year ended December 31, 2013 was \$35,073.

June 14, 2011, the Library renewed its lease agreement through December 2016 with Kandiyohi County. The lease expired in 2011 and the Library signed another contract to continue through December 2016 with an option to cancel with a six month written notice.

The future lease payments are as follows:

2014	\$ 36,126
2015	37,209
2016	38.326

### NOTE 8 CONTINGENCIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Library System expects such amounts, if any, to be immaterial.

### NOTE 9 SUBSEQUENT EVENTS

Subsequent events have been evaluated through March 21, 2014, which is the date the financial statements were available to be issued.

# PIONEERLAND LIBRARY SYSTEM REQUIRED SUPPLEMENTARY INFORMATION

For The Year Ended December 31, 2013

### PIONEERLAND LIBRARY SYSTEM BUDGETARY COMPARISON SCHEDULE BUDGET AND ACTUAL - GENERAL FUND For The Year Ended December 31, 2013

	Budget :	Amounts		Over (Under) Final	
	Original	Final	Actual	Budget	
REVENUES					
Operating					
State	\$ 588,000	\$ 588,000	\$ 550,488	\$ (37,512)	
Counties	1,467,426	1,467,426	1,465,675	(1,751)	
Cities	1,768,953	1,768,953	1,760,465	(8,488)	
Gifts	27,180	27,180	30,164	2,984	
Interest	61,100	61,100	49,084	(12,016)	
Charges, fines	51,546	51,546	55,374	3,828	
Copy machine, fax & equipment rental	19,064	19,064	26,509	7,445	
Book sales	2,100	2,100	1,499	(601)	
Grants	872,291	872,291	1,089,032	216,741	
Other	42,613	42,613	74,550	31,937	
TOTAL REVENUES	4,900,273	4,900,273	5,102,840	202,567	
EXPENDITURES					
Salaries and wages	2,075,649	2,075,649	1,931,444	(144,205)	
Payroll tax	301,791	301,791	129,162	(172,629)	
Employee benefits	258,534	258,534	374,964	116,430	
Vehicle operation	72,000	72,000	69,652	(2,348)	
Telephone and line charges	8,258	8,258	7,422	(836)	
Postage and shipping	20,473	20,473	11,833	(8,640)	
Equipment maintenance	16,310	16,310	18,091	1,781	
Supplies	45,846	45,846	41,794	(4,052)	
Promotion and programming	15,004	15,004	12,379	(2,625)	
Mileage and meetings	23,500	23,500	11,295	(12,205)	
Memberships and professional fees	104,486	104,486	95,051	(9,435)	
Insurance	21,614	21,614	19,865	(1,749)	
Continuing education	25,710	25,710	19,878	(5,832)	
Central services	233,438	233,438	233,228	(210)	
Grant expenditures	865,538	865,538	814,027	(51,511)	
Rent	35,073	35,073	35,073	-	
Sales tax	1,411	1,411	1,801	390	
Capital outlay - automation system	175,000	175,000	154,294	(20,706)	
Capital outlay - equipment	28,704	28,704	14,001	(14,703)	
Capital outlay - books	374,825	374,825	368,551	(6,274)	
TOTAL EXPENDITURES	4,703,165	4,703,165	4,363,805	(339,360)	
CHANGE IN FUND BALANCE	197,108	197,108	739,035	541,927	
FUND BALANCE BEGINNING OF YEAR	4,108,477	4,108,477	4,108,477		
FUND BALANCE END OF YEAR	\$ 4,305,585	<u>\$ 4,305,585</u>	\$ 4,847,512	\$ 541,927	

# PIONEERLAND LIBRARY SYSTEM NOTES TO REQUIRED SUPPLEMENTARY INFORMATION December 31, 2013

### **Budgets and Budgetary Accounting**

The Library System prepares an annual budget consistent with its basis of accounting. Unexpended budgeted amounts are made available to the various libraries for use in their subsequent year budgets. Once approved, the Board may amend the legally adopted budget when unexpected modifications are required in estimated revenues and appropriations.

# PIONEERLAND LIBRARY SYSTEM Schedule of Findings and Recommendations Year Ended December 31, 2013

### I. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

### **Finding 2007-1**

### Criteria:

Generally, a system of internal control contemplates separation of duties such that no individual has responsibility to execute a transaction, have physical access to the related assets, and have responsibility or authority to record the transaction.

### Condition:

Due to the limited size of the Organizations business staff, the Organization has limited segregation of duties.

### **Questioned Costs:**

None

### Context:

The Organization has informed us that the small size of its business office staff precludes proper separation of duties at this time.

### Effect:

The Organization is unable to maintain separation of incompatible duties.

### Cause:

Limited number of staff in the business office

### Recommendation:

We recommend that the Organization continue to separate incompatible duties as best it can within the limits of what the Organization considers to be cost beneficial.

### **CORRECTIVE ACTION PLAN (CAP)**

### **Finding 2007-1**

### **Explanation of Disagreement with Audit Finding:**

There is no disagreement with the audit finding.

### Actions Planned in Response to Finding:

The Organization reviews and makes improvements to its internal controls on an ongoing basis, and attempts to maximize the segregation of duties in all areas within the limits of the staff available.

### Officer Responsible for Ensuring CAP:

Not Applicable

### **Planned Completion Date:**

Not Applicable

### Plan to Monitor Completion of CAP:

Not Applicable

# PIONEERLAND LIBRARY SYSTEM Schedule of Findings and Recommendations (Continued) Year Ended December 31, 2013

### **Finding 2007-2**

### Criteria:

Generally, a system of internal control includes the ability to understand and prepare the Organization's financial statements and related disclosures in accordance with accounting principles generally accepted in the United States of America (GAAP).

### Condition:

Due to the limited size of the Organizations business staff and related resources available, the Organization has relied upon the auditor to prepare the financial statements and related disclosures in accordance with accounting principles generally accepted in the United States of America.

### **Questioned Costs:**

None

#### Context:

The Organization has informed us that the small size of its business office staff and limited related resources preclude the Organization from preparing its own financial statements.

#### Effect:

The Organization is unable to prepare GAAP based financial statements.

#### Cause:

Limited number and qualifications of staff in the business office.

### Recommendation:

We recommend that the Organization continue to review the auditor prepared financial statements with the intention of understanding and acceptance of responsibility for reporting under generally accepted accounting principles.

### **CORRECTIVE ACTION PLAN (CAP)**

### **Finding 2007-2**

### **Explanation of Disagreement with Audit Finding:**

There is no disagreement with the audit finding.

### Actions Planned in Response to Finding:

The Organization reviews draft financial statements with the auditor in an effort to increase management's understanding and to provide input into the required disclosures.

### Officer Responsible for Ensuring CAP:

Not Applicable

### **Planned Completion Date:**

Not Applicable

### Plan to Monitor Completion of CAP:

Not Applicable

# PIONEERLAND LIBRARY SYSTEM Schedule of Findings and Recommendations (Continued) Year Ended December 31, 2013

### **Finding 2008-1**

#### Criteria:

A control deficiency exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent or detect misstatements of the financial statements on a timely basis. A control deficiency that typically is considered significant is the identification by the auditor of a material misstatement in the financial statements that was not initially identified by the entity's internal control.

### **Condition:**

During our audit, we proposed numerous adjustments that resulted in significant changes to the Organization's financial statements.

### **Questioned Costs:**

None

### Context:

The Organization's limited size, training and qualifications of business office personnel have precluded the Organization from the ability to properly identify and correct financial misstatements.

### Effect:

The Organization's inability to detect material misstatements in the financial statements increases the likelihood that the financial statements may not be fairly presented.

### Cause:

Inadequate internal controls and monitoring of internal controls by qualified Organization personnel.

#### Recommendation:

We recommend that the Organization review internal controls currently in place, then design and implement procedures to improve internal controls over financial reporting to detect misstatements in the financial statements.

### CORRECTIVE ACTION PLAN (CAP) Finding 2008-1

### **Explanation of Disagreement with Audit Finding:**

There is no disagreement with the audit finding.

### Actions Planned in Response to Finding:

The Library will continue to review internal controls and work to design modifications that will increase internal control and the ability to detect material misstatements.

### Officer Responsible for Ensuring CAP:

Director

### **Planned Completion Date:**

Not Applicable

### Plan to Monitor Completion of CAP:

Not Applicable

# PIONEERLAND LIBRARY SYSTEM Schedule of Findings and Recommendations (Continued) Year Ended December 31, 2013

### II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH MINNESOTA COMPLIANCE

### **Finding 2013-1**

### Criteria:

Minn. Stat. § 118A.03 requires that all Organization deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit plus accrued interest at the close of the financial institution's banking day, not covered by insurance or bonds.

### Condition:

At December 31, 2013, the Organization had \$165,846 in deposits that were exposed to custodial risk.

### **Questioned Costs:**

None

### Context:

The Organization experienced significant deposits at year end generating large bank balances.

### Effect:

The Organization is exposed to custodial credit risk.

#### Cause:

Lack of adequate collateral

### Recommendation:

We recommend that the Organization monitor deposits

### CORRECTIVE ACTION PLAN (CAP)

**Finding 2013-1** 

### **Explanation of Disagreement with Audit Finding:**

There is no disagreement with the audit finding.

### Actions Planned in Response to Finding:

In the future, adequate collateral will be maintained and monitored.

### Officer Responsible for Ensuring CAP:

Director

### Planned Completion Date:

**Immediately** 

### Plan to Monitor Completion of CAP:

The Board will monitor the CAP

advisors and accountants. profit from our experience.

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Pioneerland Library System Willmar, Minnesota

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities of Pioneerland Library System as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise Pioneerland Library System's basic financial statements, and have issued our report thereon dated March 21, 2014.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Library System's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Library System's internal control. Accordingly, we do not express an opinion on the effectiveness of the Library System's internal control

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be significant deficiencies or material weaknesses and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings and Recommendations as item 2007-2 and 2008-1 to be material weaknesses.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying Schedule of Findings and Recommendations as item 2007-1 to be a significant deficiency in internal control over financial reporting.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Library System's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

### Minnesota Legal Compliance

The *Minnesota Legal Compliance Audit Guide for Political Subdivisions*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, contains six categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, and miscellaneous provisions. Our audit considered all of the listed categories.

In connection with our audit, nothing came to our attention that caused us to believe that Pioneerland Library System failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions*, except as described in the accompanying Schedule of Findings and Recommendations as item 2013-1. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the Pioneerland Library System's noncompliance with the above referenced provisions.

Pioneerland Library System's responses to the internal control and legal compliance findings identified in our audit have been included in the Schedule of Findings and Questioned Costs. The Pioneerland Library System's responses were not subject to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Westlerg Eischens, PLLP

Westberg Eischens, PLLP Willmar, Minnesota March 21, 2014